Briefing Booklet #2

July 2, 2020 (Updated 7/10/20)

HOUSING OVERVIEW FOR STRATFORD



Overview

The Town of Stratford is preparing a housing plan for the community. This booklet presents relevant data and information for review and discussion.















be a basic right for everyone ..."

housing should

Mathew Desmond American Sociologisst

"Decent, affordable

Data Sources

Multiple data sources were used in the preparation of this booklet and it is helpful to understand the advantages and disadvantages of each:

- Census Data Census data is based on a count of the population every 10 years. While accuracy can be high, the 2010 Census is 10 years old and the 2020 Census data will not be released until 2021 or so.
- American Community Survey (ACS) The ACS updates the 2010 Census data based on a small sample size each year. The resulting estimates may be based on 1 year of survey data (more current but a larger margin of error) or on 5 years of survey data (less current but smaller margin of error).
- **Public Use Micro-Sample (PUMS)** The PUMS data allows the combination of Census or ACS data in ways not reported in standard tables or reports. However, the data is only available for multi-town areas and Stratford is agglomerated with Shelton, Trumbull, Monroe, and Newtown.
- Connecticut Economic Resource Center (CERC) CERC collects data from multiple sources and presents it in "town profiles" which are useful for intermunicipal comparisons.

1. Demographic Trends

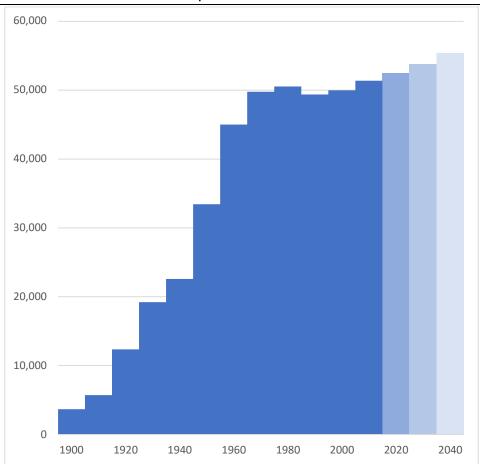
More housing units may be needed to accommodate a projected population increase ...

Year	Population
1900	3,657
1910	5,712
1920	12,347
1930	19,212
1940	22,580
1950	33,428
1960	45,012
1970	49,775
1980	50,541
1990	49,389
2000	49,976
2010	51,384
2020	52,502
2030	53,815
2040	55,392

Total Population

According to the American Community Survey (ACS), Stratford had 52,279 residents in 2018 (the most recent estimate available). Although the rate of growth has slowed compared to past decades, population growth is expected to continue (projections from CT State Data Center).

Population Over Time



Household Size

Many people are surprised to learn that the majority of housing units in most Connecticut communities are occupied by one or two people. In Stratford, over 60 percent of the housing units are occupied by one or two people. This is a little higher than Fairfield County (57%) but slightly less than the state (62%).

HOUSEHOLD SIZE	Stratford	Share	County	State
1-person household	5,407	27%	26%	29%
2-person household	6,890	34%	31%	33%
3-person household	3,527	18%	18%	17%
4-or-more-person household	4,260	21%	26%	21%

American Community Survey 5-Year Estimates (2018)

<u>Information relating household size to the age of the householder is only available in summary form for Stratford:</u>

HH Size by Age of HHer	<u>1-person</u>	2-+ people	<u>Total</u>
Householder 15 to 54 years	<u>1,497 (15%)</u>	<u>8,268 (85%)</u>	<u>9,765</u>
Householder 55 to 64 years	<u>1,079 (26%)</u>	<u>3,025 (74%)</u>	<u>4,104</u>
Householder 65 to 74 years	<u>1,080 (34%)</u>	<u>2,137 (66%)</u>	<u>3,217</u>
Householder 75 years and over	<u>1,751 (58%)</u>	<u>1,247 (42%)</u>	<u>2,998</u>
	<u>5,407 (27%)</u>	14,677 (73%)	20,084

More detailed information on household size by age of householder is available for the State:

HH Size by Age of HHer	<u>1-</u>	<u>2</u>	<u>3</u>	<u>4+</u>	<u>Total</u>	<u>Average</u>
Between 20 and 29	<u>29%</u>	<u>38%</u>	<u>18%</u>	<u>14%</u>	100%	2.25
Between 30 and 54	<u>19%</u>	22%	22%	<u>38%</u>	100%	3.00
Between 55 and 64	<u>30%</u>	<u>42%</u>	<u>17%</u>	<u>12%</u>	100%	<u>2.18</u>
Between 65 and 79	<u>39%</u>	<u>48%</u>	<u>9%</u>	<u>5%</u>	<u>100%</u>	<u>1.83</u>
Over Age 80	<u>62%</u>	<u>32%</u>	<u>4%</u>	<u>3%</u>	100%	<u>1.49</u>

Age Composition Charts

The adjacent charts show Stratford's age composition in 1980 and 2010. Each horizontal bar represents one 5-year age group and the width of the bar represents the number of people in that age group. The orange bars represent people born in the "baby boom" era (from 1945 to 1964).

The black outline can help highlight changes over the 30-year period. White areas "inside" the black outline show age groups with fewer people compared to 30 years earlier. Colored areas "outside" the outline show age groups with more people compared to 30 years earlier.

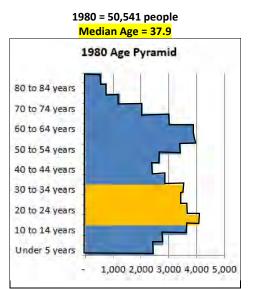
Stratford may need more housing units to meet the needs of an aging population ...

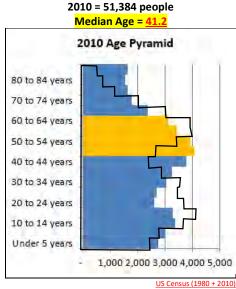
Stratford's Median Age			
1960	33.5		
1970	34.3		
1980	35.5		
1990	39.0		
2000	40.3		
2010	41.2		
	US Census		

Age Composition

Within this overall scenario, the age composition of Stratford is changing. As can be seen from the age composition charts below, the main changes are:

- The increase in the older senior population (ages 75+)
- The aging of the "baby boomers"
- The decrease in the number of young adults and children





Since 1960, the median age of Stratford residents has increased. While part of this can be attributed to the impact of number of people the "baby boom", it has also been impacted by:

- Increased life expectancy associated with modern healthcare and lifestyles (current residents living longer), and
- A reduction in the number of younger residents.

2017 Median Age		
Shelton	47	
Orange	46	
Milford	45	
Trumbull	44	
Stratford	44	
Fairfield	41	
Connecticut	41	
Bridgeport	34	
	CERC 2010	

Population Over Age 65				
Orange	21%			
Shelton	20%			
Stratford	19%			
Trumbull	19%			
Milford	18%			
Fairfield	16%			
Connecticut	16%			
Bridgeport	11%			
	CERC, 2019			

Population Under	r Age 15
Bridgeport	20%
Fairfield	20%
Trumbull	19%
Orange	17%
Connecticut	17%
Shelton	15%
Milford	15%
Stratford	14%
	CERC, 2019

2. Socio-Economic Trends

Income And Occupation

As shown below, the median household income of Stratford residents is lower than most nearby communities and lower than the County and State average. The share of residents following below the poverty level is higher than most nearby communities but lower than the County and State average.

Median House	hold Income		Poverty Rate	
Fairfield	\$127, 746	•	Bridgeport	21%
Trumbull	\$115,386		Connecticut	10%
Orange	\$109,538		County	9%
Shelton	\$89,250		Stratford	8%
Milford	\$86,382		Milford	6%
County	\$81,268		Shelton	5%
Connecticut	\$73,781		Fairfield	5%
Stratford	\$72 <i>,</i> 757		Orange	3%
Bridgeport	\$44,841		Trumbull	2%
	CERC, 2019	<u>-</u> '		CERC, 2019

<u>The percent of households with retirement income is higher than most nearby communities and higher than the County and State average.</u>

<u>Trumbull</u>	<u>23.2%</u>
Stratford	<u>21.8%</u>
Milford	<u>21.5%</u>
<u>Orange</u>	<u>20.8%</u>
<u>Shelton</u>	<u>19.8%</u>
Connecticut	<u>19.4%</u>
<u>Fairfield</u>	<u>16.7%</u>
County	<u>16.4%</u>
<u>Bridgeport</u>	<u>12.2%</u>

ACS 5-Year Estimates (2018)

The median income in Stratford is lower than most surrounding communities ...

The percentage of
Stratford
households
receiving
retirement income
is higher than
most surrounding
communities ...

07/13/20 DRAFT – Incorporating Housing Partnership Review And Discussion

Compared to the State average, a higher proportion of Stratford residents:

- work in service, sales, and office occupations.
- work in manufacturing, retail trade, transportation, utility, educational service, and public administration sectors.

A higher percentage of Stratford residents work in service-type occupations and sectors ...

OCCUPATION	Stratford	Connecticut
Management, business, science, and arts occupations	40.0%	43.2%
Service occupations	19.3%	17.5%
Sales and office occupations	24.6%	21.6%
Natural resources, construction, and maintenance occupations	6.6%	7.3%
Production, transportation, and material moving occupations	9.5%	10.3%
SECTOR	Stratford	Connecticut
Agriculture, forestry, fishing and hunting, and mining	0.0%	0.4%
Construction	4.9%	5.9%
Manufacturing	11.9%	10.5%
Wholesale trade	1.9%	2.5%
Retail trade	11.0%	10.6%
Transportation and warehousing, and utilities	4.3%	4.0%
Information	2.2%	2.3%
Finance and insurance, and real estate and rental and leasing	7.8%	9.1%
Professional, scientific, and management	11.6%	11.5%
Educational services, and health care and social assistance	28.6%	26.5%
Arts, entertainment, accommodation and food services	6.9%	8.3%
Other services, except public administration	4.2%	4.6%
Public administration	4.6%	3.7%

American Community Survey 5-Year Estimates (2018)

Racial Composition

Similar to the state and the nation, Stratford is becoming a more racially and ethnically diverse community.

1980	1990	2000	2010
46,919	44,483	42,361	40,199
3,622	4,906	6,762	10,622
7.2%	9.9%	13.7%	20.9%
966	1,771	3,399	8,284
49,575	47,618	46,577	42,537
1.9%	3.6%	6.8%	16.3%
	46,919 3,622 7.2% 966 49,575	46,919 44,483 3,622 4,906 7.2% 9.9% 966 1,771 49,575 47,618	46,919 44,483 42,361 3,622 4,906 6,762 7.2% 9.9% 13.7% 966 1,771 3,399 49,575 47,618 46,577

1980 - 2000 Census

Population With Disabilities

The proportion of the population in Stratford with disabilities is similar to the State. For the population over age 65, almost one-third of the population has some disability which may affect their quality of life (and housing needs).

	Overall Number	Overall Share	Share of < 18 Pop.	Share of 18-64 Pop.	Share of 65+ Pop,
Stratford	6,584	13%	4.1%	9.5%	31.9%
Connecticut	n/a	11%	3.9%	8.4%	30.6%

1980 – 2000 Census

Community Indicators

Some people searching for housing evaluate school performance, crime rates, tax rates, and/or population density (municipalities listed alphabetically).

	School <u>Performance</u>	Crime Rate	Population Density	Effective Tax Rate
	Grade 8 / % Above Goal	Per 100,000 Residents	People per square mile	Percent of Market Value
Bridgeport	19%	3,221	9,241	<u>3.58%</u>
Fairfield	72%	1,695	2,061	<u>1.76%</u>
Milford	58%	1,800	2,429	<u>1.86%</u>
Orange	68%	2,649	814	<u>2.18%</u>
Shelton	69%	1,057	1,348	<u>1.51%</u>
Stratford	33%	2,294	3,005	<u>2.59%</u>
Trumbull	77%	2,506	1,563	<u>2.28%</u>
Connecticut	50%	2,005	742	<u>n/a</u>

CERC, 2019

Stratford is becoming more racially and ethnically diverse ...

Percent Non-White

Bridgeport	79%
Stratford	36%
Connecticut	32%
Trumbull	21%
Milford	16%
Fairfield	15%
Orange	13%
Shelton	13%
	CEDC 2010

Percent Hisnanic

r er cent mispanic	
Bridgeport	39%
Connecticut	15%
Stratford	15%
Trumbull	8%
Shelton	7%
Milford	7%
Fairfield	6%
Orange	2%

CERC, 2019

3. Physical Characteristics Of Housing

According to the American Community Survey (ACS), Stratford had 21,734 housing units in 2018 (the most recent year that data is available for). While the ACS data is based on a small sample every year and has a margin of error, it is more current than the Census data which is issued once every ten years.

Housing Type - About 2/3rds of all housing units in Stratford were described as detached one-family structures by their occupants. Stratford has more multiunit structures (25%) than most surrounding communities but has fewer multiunit structures compared to Fairfield County (37%) and the state (36%).

UNITS IN STRUCTURE	Stratford	Share	County	State
1-unit, detached	14,204	65%	58%	59%
1-unit, attached	2,381	11%	7%	5%
2 units	2,262	10%	9%	8%
3 or 4 units	667	3%	8%	9%
5 to 9 units	604	3%	5%	6%
10 to 19 units	336	2%	4%	4%
20 or more units	1,260	6%	11%	9%
Mobile home	0	0%	0%	1%
Boat, RV, van, etc.	20	0%	0%	0%
Total Housing Units	21,734	100%	100%	100%

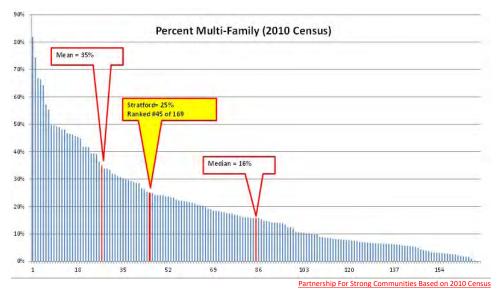
American Community Survey 5-Year Estimates (2018)

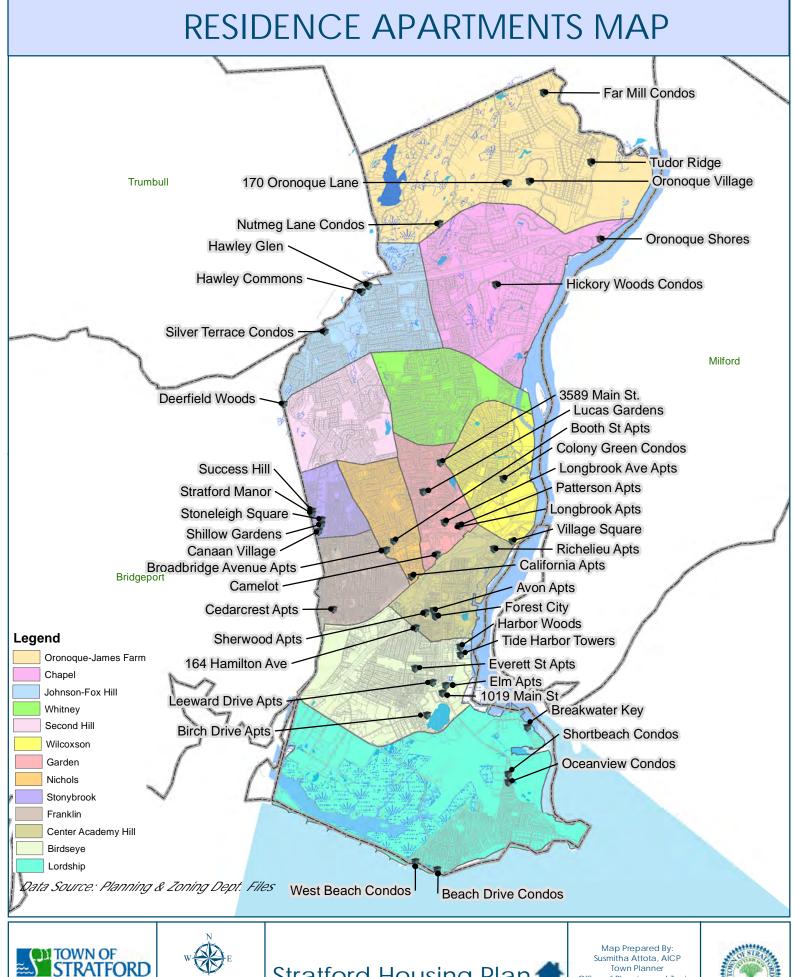
Stratford has a lower percentage of multi-family units compared to the county or state ...

In 2010, Stratford had a higher percentage of multi-family units than most surrounding communities ...

Percent Multi-Family				
Bridgeport	66%			
Connecticut	35%			
Stratford	25%			
Milford	24%			
Shelton	18%			
Fairfield	16%			
Trumbull	10%			
Orange	10%			

Partnership For Strong Communities











Office of Planning and Zoning Town of Stratford, CT Date: 06/24/2020



07/13/20 DRAFT – Incorporating Housing Partnership Review And Discussion

Size of Units – Stratford has more 3-bedroom housing units (and fewer 4- and 5-bedroom housing units compared to Fairfield County and the state.

Housing units in Stratford are similar in room configuration to the county or state ...

NUMBER OF BEDROOMS	Stratford	Share	County	State
No bedroom	332	2%	2%	2%
1 bedroom	2,539	12%	12%	13%
2 bedrooms	5,156	24%	25%	27%
3 bedrooms	9,940	46%	32%	37%
4 bedrooms	3,188	15%	21%	17%
5 or more bedrooms	579	3%	8%	5%
Median # of <u>Total</u> Rooms		5.8	5.9	5.6

American Community Survey 5-Year Estimates (2018) / Planimetrics estimation of median

Physical Deficiencies – While the number of units with physical deficiencies is quite low, Stratford has slightly more units lacking complete plumbing facilities and complete kitchen facilities compared to Fairfield County and the state. Note that, in some cases, these units may be the same unit.

PHYSICAL DEFICIENCIES	Stratford	Share	County	State
Incomplete plumbing facilities	71	0.4%	0.3%	0.3%
Incomplete kitchen facilities	283	1.4%	0.9%	0.6%

American Community Survey 5-Year Estimates (2018)

About 500
housing units in
Stratford have
some physical
deficiency that
could affect the
quality of life of
residents ...

Age of Structure – Stratford has fewer housing units built since 1980 compared to Fairfield County and the state. Stated differently, the median age of the housing stock in Stratford (about 63 years) is older when compared to Fairfield County (56 years) and the state (55 years). Note that this data reflects the original date of construction, it does not reflect the renovation and/or improvement of houses which has occurred over time.

YEAR STRUCTURE BUILT	Stratford	Share	County	State
Built 2010 or later	361	1%	3%	2%
Built 2000 to 2009	608	3%	7%	7%
Built 1990 to 1999	1,254	6%	7%	8%
Built 1980 to 1989	1,718	8%	11%	13%
Built 1970 to 1979	3,228	15%	13%	13%
Built 1960 to 1969	2,899	13%	15%	14%
Built 1950 to 1959	4,440	20%	16%	15%
Built 1940 to 1949	2,724	13%	8%	7%
Built 1939 or earlier	4,502	21%	21%	22%
Median Housing Age (est.)		63 years	56 years	55 years

American Community Survey 5-Year Estimates (2018) / Planimetrics estimation of median

Housing Construction – Housing construction on Stratford has slowed considerably since the 1960s and 1970s due to lower land availability as well as regulatory and economic / financial factors.

HOUSING CONSTRUCTION	CENSUS - Units At Start Of Decade	CENSUS - Net Addition In Decade	Estimated Annual Average In Decade
1960	12,949	2,874	287
1970	15,823	3,134	313
1980	18,957	1,195	120
1990	20,152	444	48
2000	20,596	495	46
2010	21,091	474	59
		(8 yrs.)	

1960-2010 US Census / Stratford Building Permit Data 2010-2018

Stratford has a lower percentage of housing units built since 1970 than the county or the state ...

In other words, the average unit may be older (and less "in touch" with modern desires) than other places ...

Housing construction in Stratford has slowed considerably from earlier decades ...

4. Housing Occupancy Characteristics

Housing Occupancy – The occupancy rate in Stratford was higher than for Fairfield County and the state.

HOUSING OCCUPANCY	Stratford	Share	County	State
Occupied housing units	20,084	92.4%	91.8%	90.4%
Un-occupied housing units	1,650	7.6%	8.2%	9.6%

American Community Survey 5-Year Estimates (2018)

The most common categories for unoccupied units were units for sale, units for rent, or units classified as "other vacant" since the owner/occupant was not responsive (often due to repairs or renovations underway, vacation or occasional use, the unit being used for storage or short-term rental, family transitions due to death or nursing home admittance, settlement of an estate, or that the unit is being foreclosed).

UNOCCUPIED HOUSING UNITS	<u>Stratford</u>	Margin Of Error
For sale only	<u>465</u>	<u>±168</u>
Sold, not occupied	<u>44</u>	<u>±62</u>
<u>For rent</u>	<u>447</u>	<u>±157</u>
Rented, not occupied	<u>0</u>	<u>±29</u>
For seasonal, recreational, or occasional use	<u>139</u>	<u>±93</u>
For migrant workers	<u>0</u>	<u>±29</u>
<u>Other vacant</u>	<u>555</u>	<u>±185</u>
Un-occupied housing units	<u>1,650</u>	<u>±271</u>

American Community Survey 5-Year Estimates (2018)

The ACS
estimated that
7.6% of all
housing units
were unoccupied
in 2018 ...

Stratford has fewer renteroccupied units than the county or the state ...

Percent Renter

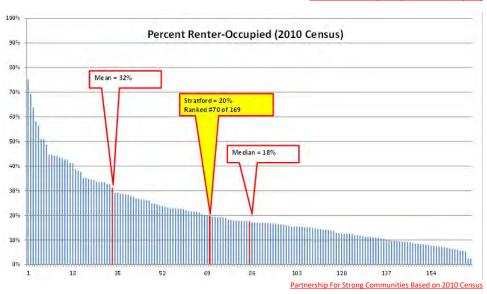
Bridgeport	56%
Milford	23%
Stratford	20%
Shelton	18%
Fairfield	17%
Orange	13%
Trumbull	11%

Partnership For Strong Communities

Housing Tenure – Stratford had a smaller share of housing units which are renter occupied (21%) compared to Fairfield County (33%) and the state (34%).

TENURE	Stratford	Share	County	State
Owner-occupied units	15,859	79%	67%	66%
Renter-occupied units	4,225	21%	33%	34%

American Community Survey 5-Year Estimates (2018)



Occupancy / Crowding – Stratford has some "crowding" (where Census data indicates more than one person per room) compared to Fairfield County although it is less than the state.

OCCUPANTS PER ROOM (O/R)	Stratford	Share	County	State
Units with 1.01 to 1.50 O/R	335	1.7%	2.0%	1.3%
Units with more than 1.51 O/R	35	0.2%	0.7%	0.5%

American Community Survey 5-Year Estimates (2018)

Length of Tenure – Stratford has a higher proportion (67%) of long-term residents (more than 10 years) compared to Fairfield County (58%) and the State (60%).

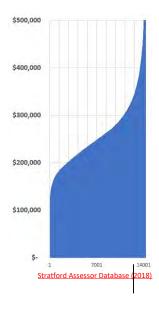
YEAR MOVED INTO UNIT	Stratford	Share	County	State
Moved in 2010 or later	6.683	34%	42%	41%
Moved in 2000 to 2009	5,745	29%	27%	27%
Moved in 1990 to 1999	3,599	18%	15%	15%
Moved in 1989 and earlier	4,057	20%	16%	18%
Median Residency Length (est,)	-	15.5 years	13.0 years	13.3 years

American Community Survey 5-Year Estimates (2018) / Planimetrics estimation of median

About 370
households in
Stratford may be
living in tight
quarters ...

While about 1/3
of residents
moved here
within the last
decade or so,
Stratford has
many longer-term
re\$idents ...

A median value housing unit in Stratford is valued at about \$250,000



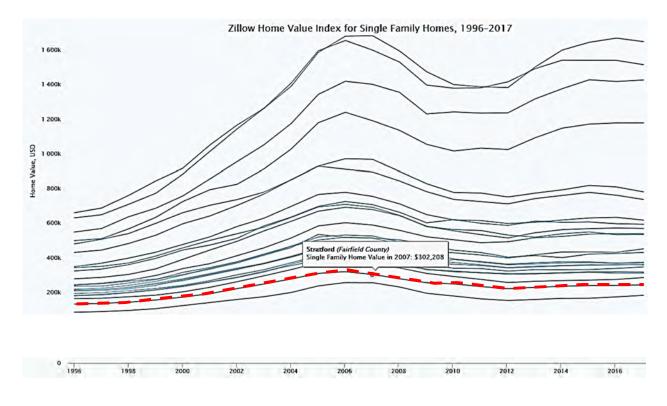
5. Housing Cost Characteristics

Housing Values (Census / Town Assessor) – About 68 percent of owner-occupied housing units in Stratford were <u>valued by their owners</u> at less than \$300,000. Information from the Assessor's office (see sidebar) supports this. Stratford has a larger share of units valued less than \$300,000 compared to the county (29%) and the state (56%).

VALUE	Stratford	Share	County	State
Less than \$50,000	520	3%	2%	2%
\$50,000 to \$99,999	580	4%	2%	3%
\$100,000 to \$149,999	888	6%	3%	9%
\$150,000 to \$199,999	2,117	13%	6%	15%
\$200,000 to \$299,999	6,698	42%	16%	27%
\$300,000 to \$499,999	4,475	28%	31%	27%
\$500,000 to \$999,999	534	3%	26%	12%
\$1,000,000 or more	47	<1%	15%	5%
Median House Value	\$255,600		\$422,300	\$272,700

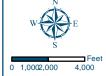
American Community Survey 5-Year Estimates (2018)

Median Sales Price (Zillow) – Information from Zillow (called their "home value index") shows that housing units in Stratford are less expensive than other Fairfield County communities (and have been for some time).



Estimated Market Value of Properties in Stratford Shelton Trumbull Milford Bridgeport Marsh/Swamp Market Values of Properties < \$150,000 \$ 150,000 - \$ 199,000 \$ 200,000 - \$ 249,000 \$ 250,000 - \$ 299,000 \$ 300,000 - \$ 349,000 \$ 350,000 - \$ 399,000 \$ 400,000 + Long Island Sound





Stratford Housing Plan

Map Prepared By: Susmitha Attota, AICP Town Planner Office of Planning and Zoning Town of Stratford, CT Date: 06/24/2020



Median monthly cost for owners with a mortgage is about 23% lower than the median for Fairfield County ...

Owner Costs With Mortgage – About 72 percent of the owner-occupied housing units in Stratford reported paying less than \$2,500 per month (factoring in mortgage(s), home equity loans, taxes, utilities, etc.). Stratford has a larger share of such units compared to Fairfield County (41%) and the state (66%).

OWNER COSTS (w/ Mortgage)	Stratford	Share	County	State
Less than \$500	13	0%	0%	0%
\$500 to \$999	274	3%	2%	4%
\$1,000 to \$1,499	1,279	12%	7%	16%
\$1,500 to \$1,999	3,066	28%	15%	26%
\$2,000 to \$2,499	3,265	29%	17%	20%
\$2,500 to \$2,999	1,692	15%	16%	13%
\$3,000 or more	1,516	14%	43%	21%
Owner-occupied / mortgage	11,105	100%	100%	100%
Median monthly cost	\$2,141		\$2,771	\$2,096

American Community Survey 5-Year Estimates (2018)

Median monthly cost for owners with no mortgage is about 13% lower than the median for Fairfield County ...

Owner Costs With No Mortgage – About 53 percent of the owner-occupied housing units in Stratford with no mortgage(s) reported paying less than \$1,000 per month (factoring in home equity loans, taxes, utilities, etc.). Stratford has a larger share of such units compared to Fairfield County (40%) although it is lower than the state (63%).

OWNER COSTS (No Mortgage)	Stratford	Share	County	State
Less than \$250	39	1%	1%	1%
\$250 to \$399	102	2%	2%	3%
\$400 to \$599	325	7%	6%	12%
\$600 to \$799	708	15%	14%	25%
\$800 to \$999	1,333	28%	18%	23%
\$1,000 or more	2,247	47%	60%	37%
Owner-occupied / no mortgage	4,754	100%	100%	100%
Median monthly cost	\$976		\$1,116	\$877

American Community Survey 5-Year Estimates (2018)

Gross Rent – About 62 percent of the renter-occupied housing units in Stratford reported paying less than \$1,500 per month in gross rent (factoring in utility payments). Stratford has a larger share of such units compared to Fairfield County (52%) but a lower share compared to the state (74%).

GROSS RENT	Stratford	Share	County	State
No rent paid	260			
Less than \$500	339	9%	8%	10%
\$500 to \$999	654	17%	14%	26%
\$1,000 to \$1,499	1,444	36%	30%	38%
\$1,500 to \$1,999	951	24%	24%	16%
\$2,000 to \$2,499	357	9%	12%	5%
\$2,500 to \$2,999	46	1%	6%	2%
\$3,000 or more	174	4%	6%	2%
Renter-occupied units w/rent	3,965	100%	100%	100%
Median monthly rent	\$1,294		\$1,470	\$1,156

Median monthly cost for renters is about 12% lower than the median for Fairfield County ...

American Community Survey 5-Year Estimates (2018)

Market Information From 2015 TOD Report

Effective rents for multi-family housing units have increased from \$1,200 to \$1,600 over the past five years (based on a blended average of studios through three-bedroom units) and a positive 12-month absorption of 209 units in the past 12 months.

Along the Metro-North New Haven Line, residential demand has continued to grow in markets such as Stamford and New Haven, with mixed-use areas near mass transit that includes housing, retail, and restaurants increasing in popularity. With the adoption of the TOD Overlay District and design guidelines in Stratford, the study area footprint can capitalize on this increasing demand.

Currently one new apartment complex has been developed within walking distance of the Stratford Railroad Station. This 128-unit complex at 1111 Stratford Avenue was reported to have no vacancy as of May 2015 with a rental rate average of \$1,508 per month. Moreover, in the 451 units of total inventory in Stratford only a 3.3% vacancy is reported. This is a strong indicator of the desire for residents to live within close proximity of the Stratford Railroad Station and that additional residential units likely could be supported.

6. Housing Affordability Characteristics

Housing costs in relation to income is a way to assess affordability. Housing is not considered to be affordable if the costs exceed 30 percent of the household's income. Households paying more than 30 percent are considered to be cost-burdened.

Over 4,500 owner households in Stratford with a mortgage are spending more than 30 percent of their income on housing ...

Affordability For Owners With Mortgage - About 41 percent of the owner-occupied housing units in Stratford <u>with a mortgage</u> reported paying more than 30 percent of their income on housing. Stratford has a larger share of such units compared to Fairfield County (37%) and the state (32%).

OWNER COST BURDEN (M)	Stratford	Share	County	State
Not computed	57			
Less than 20.0 percent	3,427	31%	37%	40%
20.0 to 24.9 percent	1,897	17%	16%	17%
25.0 to 29.9 percent	1,198	11%	11%	12%
30.0 to 34.9 percent	1,166	11%	8%	8%
35.0 percent or more	3,360	30%	29%	24%
Owner-occupied / mortgage	11,048	100%	100%	100%

American Community Survey 5-Year Estimates (2018)

Almost 1,400
owner households
in Stratford
without a
mortgage are
spending more
than 30 percent of
their income on
housing ...

Affordability For Owners With No Mortgage - About 30 percent of the owner-occupied housing units in Stratford <u>with no mortgage</u> reported paying more than 30 percent of their income on housing. Stratford has a larger share of such units compared to Fairfield County (26%) and the state (22%).

OWNER COST BURDEN (No M)	Stratford	Share	County	State
Not computed	37			
Less than 10.0 percent	820	17%	28%	30%
10.0 to 14.9 percent	1,018	22%	19%	20%
15.0 to 19.9 percent	696	15%	12%	13%
20.0 to 24.9 percent	484	10%	9%	9%
25.0 to 29.9 percent	306	7%	6%	6%
30.0 to 34.9 percent	262	6%	5%	4%
35.0 percent or more	1,131	24%	21%	18%
Owner-occupied / no mortgage	4,717	100%	100%	100%

American Community Survey 5-Year Estimates (2018

Affordability For Renters - About 66 percent of the renter-occupied housing units in Stratford reported paying more than 30 percent of their income on housing. Stratford has a larger share of such units compared to Fairfield County (55%) and the state (52%).

RENTER COST BURDEN	Stratford	Share	County	State
Not computed	305			
Less than 15.0 percent	363	9%	12%	12%
15.0 to 19.9 percent	314	8%	11%	12%
20.0 to 24.9 percent	244	6%	12%	12%
25.0 to 29.9 percent	413	11%	11%	12%
30.0 to 34.9 percent	290	7%	9%	9%
35.0 percent or more	2,296	59%	46%	43%
Renter-occupied	3,920	100%	100%	100%

American Community Survey 5-Year Estimates (2018)

Almost 2,600
renter households
in Stratford who
rent are spending
more than 30
percent of their
income on
housing ...

Overall, over 8,500 Stratford households are spending more than 30 percent of their income on housing ...

What Does it Mean To Be Housing Cost-Burdened?

Policymakers and advocates consider a household cost burdened if more than 30% of their income goes towards housing costs.

For a household earning a generous income, this may be a matter of preference or choice, but it is typically one they can afford.

The issue of housing cost burden becomes more significant for people earning less than the median income. For these households, being housing cost burdened is an indicator that they may be unable to afford other critical costs such as healthcare, childcare, food, and/or transportation.

7. Housing That Is "Affordable" Or "Attainable"

General Overview

In public policy, the term "affordable housing" is generally used to refer to:

Housing which is priced so that persons and families earning eighty per cent or less of the <u>area median income</u> pay thirty per cent or less of their annual income on housing.

Another concept in public policy is the concept of "attainable housing." While there is no universal definition of that term, a commonly used explanation is:

Housing that is affordable to households with incomes between 80 and 120 percent of the <u>area median income</u> when paying thirty per cent or less of their annual income on housing.

It is useful to explain some of these terms and concepts:

- <u>The term</u> "median <u>income</u>" means that half the households earn more than that number and half the households earn less. The median income varies by geographic area and by household size.
- The term "area median income" generally refers to a metropolitan (or other) area. State and federal programs consider Stratford to be part of the "Bridgeport Metro Housing Market Area" and this includes Bridgeport, Easton, Fairfield, Monroe, Shelton, Stratford, and Trumbull.
- The "30 percent" threshold is used nationally as a benchmark for evaluating housing affordability. The share of annual income spent on housing started as a 25 percent rule of thumb ("a week's wages to a month's rent") in the late 1800s. This benchmark became part of federal housing policy in the late 1960s and was upped from 25% to 30% in the 1980s.

"Affordable" Or "Attainable" Housing Based On Metro Area Incomes

Since many State and Federal housing programs are based on the "area median income", it makes sense to see how Stratford's housing stock might be evaluated with regard to the standards for the Bridgeport Metro Housing Market Area.

The US Department of Housing and Urban Development (US-HUD) has established the following median income levels for different household (HH) sizes in the Bridgeport Metro Housing Market Area.

These can then be translated to income thresholds for "affordable housing" by calculating 80% of the median income.

	METRO AREA - Median Income
1 -person HH	\$71,820
2 -person HH	\$82,080
3-person HH	\$92,340
4-person HH	\$102,600
5 -person HH	\$110,810
6+ -person HH	\$119,020+

Median Income From US-HUD and CT-DOH

"Affordable" Housing Based On Metro Area Income Levels

<u>These income levels can then be</u> translated into the maximum monthly housing allotment <u>for housing considered "affordable" in the Bridgeport Metro Housing</u> Market Area:

METRO AREA - Maximum Monthly Housing Allotment At The "Affordable" Level

	<u>Area</u> Median Income	80% of <u>Area</u> Median Income	30% Share For Housing	Monthly <u>Housing</u> Allotment
	<u>A</u>	<u>B = A x 0.8</u>	$C = B \times 0.3$	<u>D = C / 12</u>
1 -person HH	\$71,820	\$57,460	\$17,240	\$1,440
2 -person HH	\$82,080	\$65,660	\$19,700	\$1,640
3-person HH	\$92,340	\$73,870	\$22,160	\$1,850
4-person HH	\$102,600	\$82,080	\$24,620	\$2,050
5 -person HH	\$110,810	\$88,650	\$26,600	\$2,220
6+ -person HH	\$119,020+	\$95,210+	\$28,560+	\$2,380+

Calculations By Planimetrics

Sensitivity To Mortgage Interest Rates

It is important to note that the calculations of purchase prices on these pages are extremely sensitive to interest rates and mortgage interest rates are currently at historic lows.

If mortgage interest rates were to increase by 1 percent (to 4.5% for a 30-year fixed mortgage), the maximum sales prices indicated above would decrease by about 7 to 12 percent. This would reduce the affordability (or attainability) of units being purchased.

Perhaps more importantly, any purchaser of an affordable (or attainable) home who bought at a low interest rate and went to sell at a higher interest rate, might lose money in the transaction. This is a potentially important issue for lower income purchasers who may not be able to absorb such a decrease in sale price or may be forced into foreclosure.

<u>Maximum "Affordable" Monthly Rent</u> - Assuming the number of bedrooms is one less than the size of the household, the monthly housing allotment can then be roughly translated to maximum "affordable" monthly <u>gross</u> rent.

METRO AREA - Maximum Monthly Gross Rent At The "Affordable" Level

	Monthly <u>Housing</u> Allotment	Utilities	Max. <u>Gross</u> Rent Per Month
Studio	\$1,440	<u>Included</u>	<u>\$1,440</u>
1 Bedroom	\$1,640	<u>Included</u>	<u>\$1,640</u>
2 Bedrooms	\$1,850	<u>Included</u>	<u>\$1,850</u>
3 Bedrooms	\$2,050	<u>Included</u>	<u>\$2,050</u>
4 Bedrooms	\$2,220	<u>Included</u>	<u>\$2,220</u>
5+ -Bedrooms	\$2,380+	<u>Included</u>	<u>\$2,380+</u>

Calculations By Planimetrics

<u>Maximum "Affordable" Purchase Price</u> - Assuming the number of bedrooms is one less than the size of the household, the monthly housing allotment can then be roughly translated to maximum <u>purchase price</u> at prevailing financing terms (3.5 percent, fixed rate, 30-year mortgage, and <u>assuming 100% financing and private mortgage insurance since a lower income household might not have funds available for a down payment</u>) after deducting for utilities, property insurance, and taxes (using Zillow mortgage calculator).

METRO AREA - Maximum Purchase Price At The "Affordable" Level

	Monthly Allotment	Utilities <u>Allowance</u>	Taxes / Ins. Allowance	Net For Princ. / Int.	Maximum Price
Studio	\$1,440	\$ <u>210</u>	\$ <u>527</u>	\$703	\$157,000
1 Bedroom	\$1,640	\$ <u>270</u>	\$ <u>587</u>	\$783	\$176,000
2 Bedrooms	\$1,850	\$ <u>350</u>	\$ <u>641</u>	\$859	\$193,000
3 Bedrooms	\$2,050	\$ <u>450</u>	\$ <u>686</u>	\$914	\$206,000
4 Bedrooms	\$2,220	\$ <u>560</u>	\$ <u>710</u>	\$950	\$214,000
5+ -Bedrooms	\$2,380+	\$ <u>660</u> +	\$ <u>735</u> +	\$985	\$222,000

Median Income From US-HUD and CT-DOH / Calculations By Planimetrics

This analysis may actually understate the number of housing units available to households earning 80% of the median income for the Metro Area. If a low-income household had funds for a down payment, they could then afford higher priced housing and the number of housing units available at that income level would be greater.

"Attainable" Housing Based On Metro Area Income Levels

Using the same methodology (but using 120% of area median income rather than 80%), the maximum monthly housing allotment for housing considered "attainable" in the Bridgeport Metro Housing Market Area can be calculated:

METRO AREA - Maximum Monthly Housing Allotment At The "Attainable" Level

	<u>Area</u> Median Income	120% of Area Median Income	30% Share For Housing	Monthly <u>Housing</u> Allotment
	<u>A</u>	<u>B = A x 1.20</u>	<u>C = B x 0.3</u>	<u>D = C / 12</u>
1 -person HH	\$71,820	\$86,184	\$25,855	\$2,150
2 -person HH	\$82,080	\$98,496	\$29,549	\$2,460
3-person HH	\$92,340	\$110,808	\$33,242	\$2,770
4-person HH	\$102,600	\$123,120	\$36,936	\$3,080
5 -person HH	\$110,810	\$132,972	\$39,892	\$3,320
6+ -person HH	\$119,020+	\$142,824	\$42,847	\$3,570

Calculations By Planimetrics

<u>Maximum "Attainable" Monthly Rent</u> - Assuming the number of bedrooms is one less than the size of the household, the monthly housing allotment can then be roughly translated to maximum "attainable" monthly <u>gross</u> rent.

METRO AREA - Maximum Monthly Gross Rent At The "Attainable" Level

	Monthly Housing Allotment	<u>Utilities</u>	Max. Gross Rent Per Month
Studio	\$2,150	Included	<u>\$2,150</u>
1 Bedroom	\$2,460	<u>Included</u>	<u>\$2,460</u>
2 Bedrooms	\$2,770	Included	<u>\$2,770</u>
3 Bedrooms	\$3,080	<u>Included</u>	<u>\$3,080</u>
4 Bedrooms	\$3,320	Included	<u>\$3,320</u>
5+ -Bedrooms	\$3,570	<u>Included</u>	<u>\$3,570</u>

Calculations By Planimetrics

07/13/20 DRAFT - Incorporating Housing Partnership Review And Discussion

Calculations

The maximum purchase prices for "attainable housing" uses the same methodology as the previous page with the following clarifications:

- Utility costs are unchanged since they are related to the size of the unit and the number of occupants,
- Financing is assumed to be 80% <u>loan-to-value</u> <u>ratio</u> (with no private mortgage insurance),
- Property insurance and taxes may increase proportionately since they are based on the property value.

As indicated previously, the calculations of purchase prices are extremely sensitive to interest rates and mortgage interest rates are currently at historic lows.

Maximum "Attainable" Purchase Price - Assuming the number of bedrooms is one less than the size of the household, the monthly housing allotment can then be roughly translated to maximum <u>purchase price</u> at prevailing financing terms (3.5 percent, fixed rate, 30-year mortgage, and <u>assuming 80% loan-to-value</u> <u>financing with no private mortgage insurance</u>) after deducting for utilities, property insurance, and taxes (using Zillow mortgage calculator).

METRO AREA - Maximum Purchase Price At The "Attainable" Level

	Monthly Allotment	Utilities Allowance	Taxes / Ins. Allowance	Net For Princ. / Int.	Maximum Price
Studio	\$2,150	\$210	\$ <u>867</u>	\$1,073	\$239,000
1 Bedroom	\$2,460	\$270	\$ <u>969</u>	\$1,221	\$272,000
2 Bedrooms	\$2,770	\$350	\$ <u>1,064</u>	\$1,356	\$302,000
3 Bedrooms	\$3,080	\$450	\$ <u>1,148</u>	\$1,482	\$330,000
4 Bedrooms	\$3,320	\$560	\$ <u>1,402</u>	\$1,558	\$347,000
5+ -Bedrooms	\$3,570	\$660+	\$ <u>1,266</u> +	\$1,644	\$366,000

Median Income From US-HUD and CT-DOH / Calculations By Planimetrics

If a moderate-income household did not have enough funds for a 20% down payment, they might stretch their budget to spend more or might purchase a house (with a smaller down payment) or priced for less.

Availability Of Units In Stratford At Metro Area Income Levels

Using the Assessor's database, we can look at the number of <u>ownership</u> housing units in Stratford valued below the computed sale prices to evaluate the availability of units at these purchase prices.

It must be remembered that:

- These units are not necessarily available for purchase, just that they are valued at that amount or below.
- There are also rental units in Stratford which available at different price levels so the actual number of units is greater than indicated below.

Maximum <u>Affordable</u> Price	Estimated Number Of Ownership Units In Stratford Below That Value	Percent Of 2010 Housing Count Of 21,091 Housing Units
\$157,000	392 units	1.86%
\$176,000	1,009 units	4.78%
\$193,000	2,061 units	9.77%
\$206,000	3,080 units	14.60%
\$214,000	3,757 units	17.81%
\$222,000	4,472 units	21.20%

Maximum <u>Attainable</u> Price	Estimated Number Of Ownership Units In Stratford Below That Value	Percent Of 2010 Housing Count Of 21,091 Housing Units
\$239,000	6,085 units	28.85%
\$272,000	9,227 units	43.75%
\$302,000	11,093 units	52.60%
\$330,000	12,180 units	57.75%
\$347,000	12,643 units	59.95%
\$366,000	13,008 units	61.68%

<u>Using the Metro Area median income levels</u>, Stratford's housing stock is both "affordable" and "attainable". There are many housing units in Stratford that would be considered "naturally occurring affordable housing" since they are affordable to people and households earning 80 percent or less of the <u>Metro Area</u> median income.

Using Metro
Area income
data, Stratford
has a good
supply of
housing units
which are both
"affordable"
and/or
"attainable" ...

"Affordable" Or "Attainable" Housing Based On Stratford Incomes

While income data for the Bridgeport Metro Housing Market Area is relevant to State and Federal programs, what does the situation look like using Stratford income levels?

The ACS reports the following median income levels for different household (HH) sizes in Stratford in 2018.

	STRATFORD - Median Income	Margin of Error	METRO AREA - Median Income	<u>Difference From</u> <u>Metro Area</u>
1 -person HH	<u>\$37,107</u>	<u>± \$3,734</u>	<u>\$71,820</u>	<u>(\$34,710)</u>
2 -person HH	<u>\$85,275</u>	<u>± \$6,367</u>	<u>\$82,080</u>	+ \$3,195
3-person HH	<u>\$95,700</u>	<u>± \$5,761</u>	<u>\$92,340</u>	+ \$3,360
4-person HH	<u>\$102,454</u>	<u>± \$19,126</u>	<u>\$102,600</u>	<u>(\$146)</u>
5 -person HH	<u>\$116,750</u>	± \$9,302	<u>\$110,810</u>	+ \$5,940
6+ -person HH	<u>\$116,538+</u>	<u>±\$51,240</u>	<u>\$119,020+</u>	<u>(\$2,482)</u>

Stratford Median Income From censusreporter.org

Most Stratford household income levels are similar to the Metro Area household income levels (within about 5% variation) and result in:

- a difference of about \$3 to \$120 per month in the housing allotment at the 80% income level (upper limit of "affordable"), and
- a difference of about \$5 to \$180 per month in the housing allotment at the 120% income level (upper limit of "attainable").

These dollar amounts carry through to the maximum monthly gross rent and the maximum purchase price).

For these household sizes (2-person households and above), the previous estimates of the number of housing units available again show that Stratford has a housing stock which is both "affordable" and "attainable" to households earning 80 percent to 120 percent of the median income for Stratford.

The chief data difference is for 1-person households. While Metro Area data reports a median income of \$71,820 for 1-person households, the Stratford-specific data reports a median income of \$37,107 – about half of the Metro Area number.

<u>If the Stratford-specific median income for a 1-person household (\$37,107) is carried through the calculations, it indicates the following:</u>

	"Affordable"	"Attainable"
	80% of Stratford Median Income	120% of Median Income
Stratford-Specific Income Threshold	\$29,686	\$44,528
30% Share For Housing	\$8,906	\$13,359
Monthly Housing Allotment	\$742	\$1,113
Monthly Housing Allotment	\$742	\$1,113
Utilities	Included	Included
GROSS RENT	\$742	\$1,113
Monthly Housing Allotment	\$742	\$1,113
<u>Utilities</u> <u>Allowance</u>	<u>\$210</u>	<u>\$210</u>
Taxes / Insurance Allowance	<u>\$133</u>	<u>\$362</u>
Net For Principal / Interest	\$ <u>299</u>	<u>\$544</u>
Maximum Price	\$ <u>66</u> , <u>5</u> 00	<u>\$151,000</u>
	3.5 percent fixed rate 30-year mortgage 100% loan-to-value Private mortgage ins. No down payment	3.5 percent fixed rate 30-year mortgage 80% loan-to-value No PMI 20% down payment
Number of <i>ownership</i> housing units in Stratford valued below the computed sale prices	<u>0 units</u>	<u>281 units</u>

Median Income From censusreporter.org / Calculations By Planimetrics

With regard to 1-person households, Stratford has no *ownership* units available for \$66,500 or less ("affordable" units) and only about 280 *ownership* units available for \$151,000 or less ("attainable" units).

Stratford is subject to the Affordable Housing Appeals procedure since less than 10% of the housing stock

meets the State

criteria ...

Percent State-Defined Al Bridgeport 20.49 Connecticut 11.79 Stratford 6.4% Milford 5.3% Trumbull 4.7% Shelton 3.1% Fairfield 2.5% Orange 1.49

DOH 2019

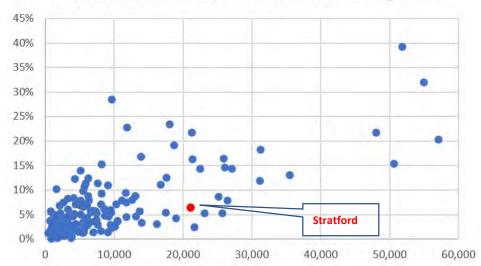
8. State-Defined "Affordable Housing"

In any discussion of housing affordability, it is important to recognize that there is another way the State of Connecticut defines "affordable housing."

In the late 1980s, the Connecticut legislature adopted the Affordable Housing Appeals procedure (codified as CGS Section 8-30g) in order to address the increasing unaffordability of housing in Connecticut and the concern that zoning was a land use tool which had exclusionary (and discriminatory) impacts.

Any community where <u>less than 10 percent of the housing stock</u> meets the State criteria for "affordable housing" is subject to a possible zoning over-ride procedure. Stratford is subject to this since only about 6.4 percent of the housing units in town (i.e., less than 10 percent) meet the statutory criteria.

Percent Affordable Compared To Number Of Housing Units



Similar # of Units		% AH	Similar Affordable	e %	# Units
Milford	23,074	5.31%	Cromwell	6.95%	6,001
West Haven	22,446	14.42%	Griswold	6.94%	5,118
Fairfield	21,648	2.47%	Canterbury	6.90%	2,043
East Hartford	21,328	16.37%	Mansfield	6.76%	6,017
Middletown	21,223	21.83%	Suffield	6.66%	5,469
Stratford	21,091	6.39%	Stratford	6.39%	21,091
Wallingford	18,945	4.33%	East Lyme	6.21%	8,458
Norwich	18,659	19.14%	Thomaston	6.17%	3,276
Groton	17,978	23.43%	Stonington	5.93%	9,467
Enfield	17,558	12.63%	Seymour	5.81%	6,968
Southington	17,447	5.43%	Glastonbury	5.72%	13,656

What Stratford Has

Housing which counts to the State's 10 percent threshold includes:

- Governmentally assisted housing developments,
- Rental units occupied by households receiving tenant rental assistance,
- Ownership units financed by Connecticut Housing Finance Authority (CHFA) mortgages or United States Department of Agriculture (USDA) mortgages for low/moderate income persons and families,
- Housing units subject to <u>deed restrictions</u> limiting the price to where persons or families earning eighty percent or less of the area median income pay thirty per cent or less of their income for housing.

AFFORDABLE HOUSING APPEALS LIST **Stratford** Share County State **Governmentally Assisted** 524 2.5% 5.0% 6.1% **Tenant Rental Assistance** 424 2.0% 2.8% 3.0% CHFA / USDA Mortgages 366 1.7% 1.0% 1.9% **Deed-Restricted Units** 33 0.2% 0.9% 0.4% Total 1,347 6.4% 9.6% 11.3%

<u>Government Assisted Units (524 units)</u> - Stratford has 524 governmentally assisted units although most units date to the 1960s.

Elderly	313 units		Year Built
Shiloh Gardens	60	Henry Avenue	1962
Elm Terrace Gardens	50	Woodend Road	1964
Robert F. Kennedy Apartments	75	Birch Drive	1968
Raymond E. Baldwin Apartments	75	Everett Street	1975
Lucas Gardens	30	Arbor Street,	1987
Lucas Gardens II	23	North Avenue	1991

Elm Terrace



Robert F. Kennedy



Lucas Gardens



Overall, Stratford has 1,347 housing units that meet State criteria ...

Long Term Stability

Since government assisted units have been funded by government programs related to housing, Stratford can be fairly comfortable that these units will continue to be affordable (and count towards the 10 percent threshold) for the foreseeable future.

The number and location of tenant rental assistance units can change over time since the assistance is provided to eligible people. Over the past decade or so, Stratford has had between 375 and 446 units.

The number and location of CHFA/USDA mortgage units can change over time since the assistance is provided to eligible people. Over the past decade or so, Stratford has had between 259 and 366 units.

At the present time, most deed-restrictions expire in the next 15 years or so and then these units will no longer contribute to the State's affordable housing inventory list for Stratford.

Family	200 units		
Hearthstone Apartments	100	Gregory Circle	1964
Meadowview Manor	100	Justice Street	1965





Meadowview Manor



Other	11 units	
Group Homes	10	1964
Scattered Site	1	1965

<u>Tenant Rental Assistance Units (424 units)</u> – The locations of tenants receiving tenant rental assistance are not disclosed.

<u>CHFA/USDA Mortgages (366 units)</u> – The locations of units financed by CHFA/USDA mortgages are not disclosed.

<u>Deed-Restricted Units (33 units)</u> –Stratford has 33 deed-restricted units at the present time.

Deed-Restricted	33 units		Year Restrictions Expire
Cutspring Village	4	Enrica Rita Way	2033-34
Shakespeare Estates	7	Miranda Lane	2033-34
Tara Place	3	Otis Street	2034
Agresta Terrace	19	Agresta Terrace	2030-44

Exemption From CGS 8-30g

There are two ways that Stratford can become exempt from the Affordable Housing Appeals procedure (note that the target numbers will change once the 2020 Census results are issued):

- Add <u>762 or so housing units</u> that meet State criteria, including certain accessory apartments, to get above the State's 10% threshold,
- Add enough housing units to get <u>422 or so "housing unit equivalent</u> <u>points</u>" to qualify for a four-year moratorium.

Housing unit equivalent points are configured as follows:

Basic Point Values (per unit)	Ownership Unit	Rental Unit
Family units at 40% AMI	2.0	2.5
Family units at 60% AMI	1.5	2.0
Family units at 80% AMI	1.0	1.5
Elderly units	0.50	0.50
Unrestricted units in a set-aside development	0.25	0.25
In a resident-owned mobile manufactured home park:		
 Income eligible households 	1.5 to 2.00	1.5 to 2.00
 Non income eligible households 	0.25	0.25
Bonus Point Values (added to basic unit values above)		
Family units containing at least three bedrooms	+ 0.25	+ 0.25
Elderly units (if located with at least 60% family units)	+ 0.50	+ 0.50
Family units within an approved incentive housing development	+ 0.25	+ 0.25

Stratford would need to add 760 or so units to reach the 10% threshold ...

Stratford would need to obtain 422 or so "points" to get a four-year moratorium ...

Every housing unit that gets built that does not meet State criteria puts Stratford further away from either goal ...

9. Plans of Conservation and Development

Key findings and recommendations from the 2014 Plan of Conservation and Development include the following:

- 1. Stratford has an <u>aging population</u> ... [and a] ... higher concentration of residents of retirement age (65+) which ... indicates a higher need for community facilities, services as well as <u>affordable housing that is geared</u> towards an older, fixed-income population.
- The issue of access to affordable housing options has been an ongoing concern in the Town [and the POCD] ... should aim to encourage living opportunities that are healthy and accessible for all existing and future populations of Stratford.
- 3. Stratford has experienced the lowest rate of new housing construction over the past five years ... [and] ... the least percentage of its housing constructed within the past 20 years ...
- 4. Stratford was negatively affected by the *foreclosure crisis* [with] ... 198 residential foreclosures since 2010.
- 5. Though the Town's housing stock experiences lower price points relative to other communities throughout Fairfield County, the Town does still continue to face issues of affordability.
- 6. Stratford has several initiatives which strive to create diverse housing opportunities.
 - The Town ... has a Transit- Centered Development Floating Zone which encourages denser, mixed-use development adjacent to public transportation.
 - The Stratford Housing Partnership [is in] charge of advocating and facilitating the development of affordable housing in the Town.
 - The Stratford Housing Authority [provides] housing to low and moderate income families.
 - [CGS 8-30g] is viewed as too restrictive and limits the potential gains on sale of real property ... [and it] ... is suggested that the appeals process needs to also consider underlying zoning law.
 - The Resources to Actualize Mobility Program (RAMP) is an initiative serving Bridgeport and Stratford to facilitate home improvements to improve access for disabled persons including wheelchair ramps and other modifications..

2014 POCD Summary

	•
Goal	Provide a range of housing types for all incomes and lifestyles to attract families and households to settle in the town.
Objectives	Identify appropriate areas for increased densities such as transit-oriented development
	2. Provide rental as well as owner-occupied housing
	3. Reach the state's target that 10% of the Town's housing stock be affordable
	4. Develop living opportunities that promote healthy lifestyles
Policies	Encourage developments that diversify housing choices in the Town
	Improve provision of affordable housing to meet or exceed the standards set by the State
	3. Provide an adequate supply of public housing to meet the demand
	4. The preservation of neighborhood and community character will be a primary consideration when approving the design of residential development
	5. Promote and encourage the adaptive reuse of commercial buildings into mixed-use developments, where appropriate
Action Steps	Support development efforts to create well designed affordable housing units, particularly within mixed-use developments and as part of infill developments proportionately scaled to the neighborhoods in which they are located
	Facilitate the development of higher density, mixed use structures in the Stratford Center area according to the TOD zoning overlay
	3. Revise Section 5.3 of the Zoning Regulations by modifying the standards and locational criteria for new housing developments
	4. Implement the recommendations of the Town's 2012 Analysis of Impediments to Fair Housing Choice report to overcome barriers to integration and further the tenets of fair housing in its federally funded housing and anti-poverty programs
	5. Work with area legislators to amend Connecticut State affordable housing law section 8-30g to contain a more realistic definition of affordable housing projects and improve the appeals process

The 2014 POCD also summarized provisions from the 2003 POCD:

- 1. Encourage more diverse and affordable living opportunities for Stratford residents ...
- 2. Stress the importance of development patterns and housing types that respond to resident needs and strengthen existing communities.
- 3. Moving forward, the Town should ... provide further definition to how new housing development can:
 - o strengthen existing character,
 - o diversify housing options and
 - o create living opportunities that are available to all existing and future residents, of all financial means.

2003 POCD Summary

Recommendations	1.	Support creation of affordable housing units for the elderly.
	2.	Create Mixed-Use Zones where appropriate
	3.	Support efforts to create affordable units
	4.	Improve State regulations regarding affordable housing
	5.	Future population growth should be anticipated to reach a maximum of 54,000
	6.	A variety of housing types should be available
	7.	Encourage housing developments which relate to the character of existing neighborhoods
	8.	Support housing that recognizes lifestyle needs
	9.	Encourage the formation of partnerships between the town and various housing-related entities to provide affordable housing that meets the needs of individuals
	10.	Support efforts that promote the conversion of existing housing stock to affordable housing
	11.	Promote affordable housing efforts that help revitalize existing neighborhoods to restore underutilized and vacant properties

10. Zoning Regulations

An audit of the Zoning Regulations was undertaken with regard to sections potentially affecting the provision of affordable and attainable housing:

Single-Family Districts (RS)

- Section 4.1.6.14 allows accessory apartments <u>for family members</u> within an existing single-family residence (limits to one BR) and other conditions by Special Permit (triennial registration required) but can be for non-family if restricted as affordable
- Section 4.1.6.11 allows residence apartments by Special Permit in RS districts when located within one-half mile of certain business districts
- Section 4.1.6.15 allows "active adult" (no residents age 18 or younger) limited to detached units with 3 or fewer BR
- Section 3.13 may require minimum floor area (and minimum first-floor area) affecting affordability and/or multi-story development
- Section 4.2 limits building height to 30 feet

Multi-Family Districts (RM)

- Section 5.1 allows two-family dwellings in the RM-1 district
- Section 5.1.7 allows residence apartments by Special Permit in RM districts (but not on rear lots per Section 3.3.1.2)
- Section 5.3.16 allows redevelopment of existing building for residential purposes in certain zones provided building footprint does not change (limitation on conversion of a hotel)
- Section 3.13 may require minimum floor area (and minimum first-floor area) affecting affordability and/or multi-story development
- Section 5.2 limits building height to 30 feet when a taller building might be helpful to providing affordable housing
- Section 5.3.3 limits building coverage to 20 percent in RS-# and 25% in other districts
- Section 5.3.5 limits number of multi-family units town-wide and in neighborhoods

Affordable Housing Developments

- Section 5.4 provides "more flexible standards" to enable affordable housing development for "the elderly and young families"
- Limited to SFD units or not more than 4 units/building
- Section 5.4.10 provides locational criteria (requires off-site sidewalks)
- Density varies by district and percent affordable
- Uses 20 % set-aside / 20-year restriction (statutes say 30% / 40 years)
- Limits lot area to 3 to 10 acres
- Limits building height to 30 feet, building coverage to 20% and impervious coverage to 45%

Business Districts

- LB district allows uses in RM-1 including residence apartments, affordable housing, nNursing home and assisted living allowed in LB District
- CA District allows residence apartments and affordable housing developments
- Office Park allows buildings up to 60 feet in height and FAR = 0.25 when buildings in other zones are more limited in height

Transit-Oriented Overlay District

- Allows mixed use development
- Allows density up to 54.5 BR/acre
- 70 percent of units shall be studio/1BR with remainder at 2BR
- Maximum building height of 4 stories and 45 feet (higher allowed under certain conditions with ZC approval)
- Maximum building coverage limited to 40 percent
- Have 14 pages of design guidelines in Section 7.10.8

Waterfront Districts

Housing permitted as part of program including marine uses

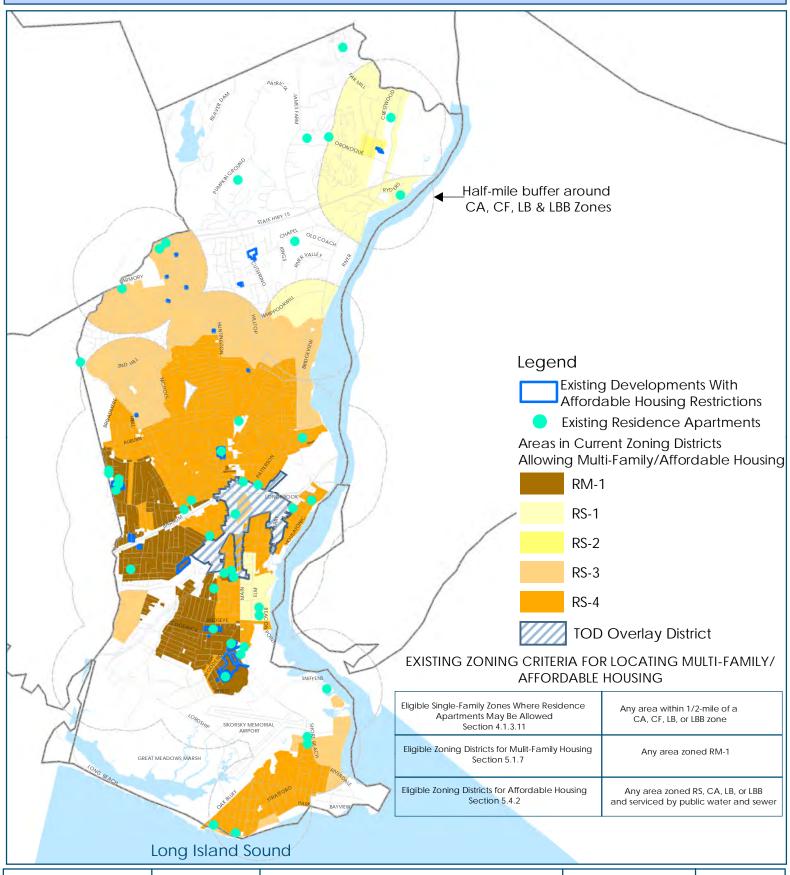
STANDARDS

- Parking standards seem reasonable except for TOD
 - o 1.5 spaces per unit for studio / 1 BR
 - o 2.0 spaces per unit for 2+ BR
 - Plus 10% more for guest parking
- Spaces required to be 9x20

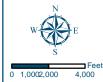
OTHER

 Section 26 and Section 27 are site-specific regulations related to approval of affordable housing developments (regulations on file at Town Hall)

Zoning Districts Allowing Multi-Family Housing







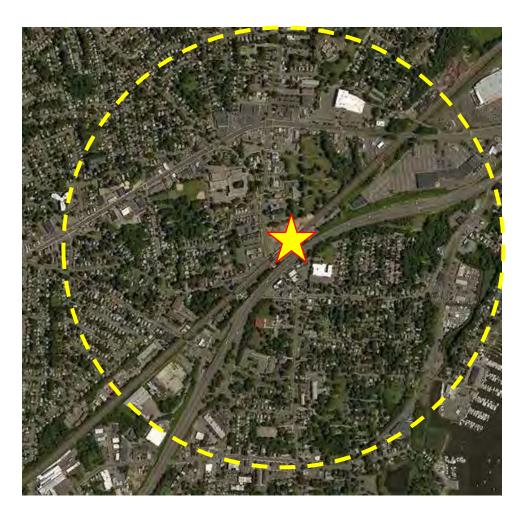


Map Prepared By: Susmitha Attota, AICP Town Planner Office of Planning and Zoning Town of Stratford, CT Date: 06/24/2020



11. Preliminary Findings / Next Steps

- 1. Stratford is predominantly developed and so there are few undeveloped parcels which are available to accommodate new housing development
- 2. Some strategically located sites could support redevelopment (including housing)
- 3. A 2010 study of areas near the train station supported the concept of "transit-oriented development" which could help support the Town Center as well as provide for additional housing options (regulations adopted)
- 4. High preference locations for housing may be areas near the train station (and Main Street) since they can best support the establishment of a walkable and pedestrian-friendly downtown, support existing and future businesses, and benefit from the "complete streets" approach.



07/13/20 DRAFT – Incorporating Housing Partnership Review And Discussion

- 5. Locations on or near bus routes may also be priority areas for housing.
- 6. Some Housing Authority developments might be able to support redevelopment at higher density to refresh existing units and provide for new units
- 7. Some Town-owned parcels and/or State-owned parcels might be able to support housing development
- 8. Some redevelopment sites are affected by flooding risks / sea level rise scenarios
- 9. In terms of a housing strategy, it may make sense to think about housing strategies for different age groups and different income levels:

Possible Framework For Stratford's Housing Plan



Notes & Comments

	Possible Discussion Topics
	1. Was this information helpful?
	2. What do you feel are the key <u>housing issues</u> affecting Stratford?
	3. What do you feel are the main <u>housing needs</u> in the community?
	4. What do you feel our <u>housing strategies</u> should be for the future?
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